2.1 Problems

During fast social economic development, pollution of the Mekong River has become more serious. Agriculture is a main pollution source. Because of the backward agricultural technology, farmers use a great deal of pesticides and fertilizers which brings serious pollution to the surface water. With the increase in the population, more people live close to the river. Thus, a large number of domestic wastewater discharged into river. There are many mining factories built close to Mekong River, some of them are small size mining enterprises which do not have advanced technology and financial support. So, a great amount of industrial wastewater is discharged into the river also. These problems present significant challenges in the planning for water quality management in the Mekong River.

The aims of this research are as follows:

(1) Gain a better understanding of the achievements, gaps and challenges for planning in transboundary water resources management;

(2) Identify the principal challenges of planning for water quality management in the Mekong River, and review the planning practices and strategies currently in place for mitigating those challenges;

(3) Evaluate planning for water quality management in the Mekong River in a comparison with transboundary water resources management practices elsewhere;

(4) Develop recommendations to improve planning for water quality management in the Mekong River.

The 6 riparian countries of Mekong River are all developing countries. Most of them are agricultural nations and have less-developed industries. In addition, according to a study, environmental problems such as water resource pollution and ecosystem destruction are not yet too severe in that area [8]. For the Mekong River's better development, it cannot repeat the model of "pollution first, treatment later" as it was in the history of developed countries.

3. INADEQUACY OF MEKONG RIVER CURRENT MANAGEMENT

3.1 Lack of unified coordination authority

Mekong River’s future is intertwined with the lives of citizens of six riparian states, meaning it requires unified, coordinated administration. This authority could govern the water resources in accordance with actual conditions of the basin and principles of equity and justice. Meanwhile, it may provide a comprehensive guide for development and utilization of the whole river basin [9]. There are three main organizations in the Mekong River Basin, each with different rationales, members, goals and weaknesses (Table 1 and Table 2).
also focuses on environmental governance in the Mekong. As a result, the Mekong River with similar functions and issues. For example, the GMS the interests of multiple parties, meaning international cooperation must issues of concern such as ecological environment protection, hydropower resources of the Mekong Basin. The cooperation topic should deal with integrative management, cooperation and ensuring safety of water MRC (something downstream countries are encouraging) to promote Strategic Framework and Kunming Statement. These conventions and Existing conventions and agreements include the Joint Declaration of Principles for Utilization of the Waters of the Mekong Basin, Agreement on the Cooperation for the Sustainable Development of the Mekong River Basin, The Greater Mekong Sub-Region Economic Cooperation Program Strategic Framework and Kunming Statement. These conventions and agreements were established for basin management and international cooperation with no legal standing. In addition, these conventions and agreements are not signed by all six riparian countries, so they cannot accomplish comprehensive water pollution management [9].

Table 1: MRC, GMS and QEC [10]

<table>
<thead>
<tr>
<th>Project</th>
<th>Origin of Initiative</th>
<th>Year of Formal Establishment</th>
<th>Rationale</th>
<th>Outcome</th>
</tr>
</thead>
<tbody>
<tr>
<td>Greater Mekong Sub-region (GMS)</td>
<td>Inter-regional</td>
<td>1992</td>
<td>Economic Development</td>
<td>Successful</td>
</tr>
<tr>
<td>Quadrupartite Economic Cooperation (QEC)</td>
<td>Inter-regional</td>
<td>2001</td>
<td>Economic Development</td>
<td>Failed</td>
</tr>
</tbody>
</table>

Table 2: Member States [10]

<table>
<thead>
<tr>
<th>Greater Mekong Sub-region (GMS)</th>
<th>Mekong River Commission (MRC)</th>
<th>Quadrupartite Economic Cooperation (QEC)</th>
</tr>
</thead>
<tbody>
<tr>
<td>Vietnam</td>
<td>Vietnam</td>
<td>/</td>
</tr>
<tr>
<td>Cambodia</td>
<td>Cambodia</td>
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<td>Laos</td>
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<td>Thailand</td>
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<td>Myanmar</td>
<td>/</td>
<td>Myanmar</td>
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<tr>
<td>China</td>
<td>/</td>
<td>China</td>
</tr>
</tbody>
</table>

3.2 Imperfect water pollution legislation

The Mekong River is a transboundary river, flowing through six riparian states with different, imperfect and impertinent water legislation and policies. If there were no unified laws and regulations regarding the transboundary river basin level current agreements would easily collapse.

Existing conventions and agreements include the Joint Declaration of Principles for Utilization of the Waters of the Mekong Basin, Agreement on the Cooperation for the Sustainable Development of the Mekong River Basin, The Greater Mekong Sub-Region Economic Cooperation Program Strategic Framework and Kunming Statement. These conventions and agreements were established for basin management and international cooperation with no legal standing. In addition, these conventions and agreements are not signed by all six riparian countries, so they cannot accomplish comprehensive water pollution management [9].

3.3 Lack of information and data

It has communication barriers. At present, an instrumental database has been established for the Mekong River basin, headed by the secretariat of the MRC. According to the majority of studies in the last 40 years of the Mekong, there are appropriate condition for hydrological research and reviews of hydrological trends. However, on the whole, the information is out of date and incomplete, especially regarding the field of deforestation, soil erosion and sediment deposition.

4. RECOMMENDATIONS

4.1 Cooperation in the Mekong River Basin

The current management organizations of the Mekong Basin do not have specific departments dedicated to controlling water pollution; China manages the upper Mekong River and the MRC manages downstream [9].

Due to disagreements between upstream and downstream countries, China should ideally adopt targeted cooperation in selected fields with the MRC (something downstream countries are encouraging) to promote integrative management, cooperation and ensuring safety of water resources of the Mekong Basin. The cooperation topic should deal with issues of concern such as ecological environment protection, hydropower development and climate change. Water resource development involves the interests of multiple parties, meaning international cooperation must be conducted gradually. Besides the MRC, there are many organizations in the Mekong River with similar functions and issues. For example, the GMS also focuses on environmental governance in the Mekong. As a result, through strengthening cooperation on improving environmental conditions, China in the GMS can promote forest and fish protection in the Mekong Basin, allowing the GMS to play a more prominent role in the future [11].

4.2 Improvement of supervision

A supervision system should be established for the entire Mekong River. The supervision system needs to formulate as soon as possible and be adapted for a local context, such as a unified environmental standard, joint detection, public participation, information sharing and pollution control. The management of the Mekong River Basin does not adhere to current supervision measures. Strengthen supervision should be based upon the establishment of regulatory agencies. Besides the function of supervision, the regulatory agencies should have supporting roles, such as penalties and evaluation schemes [12].

4.3 Public participation and multi-participation

Public participation and multi-participation are necessary in dealing with various conflicts of interest. Public participation such as policy making and planning from engineers, politicians and landowners is significant in the decision-making process of resource management [13]. Protection of the Mekong environment is not only the duty of the government, but also that of factories, enterprises and residents. For water quality management of the Mekong River, public participation and multi-participation will play a vital role [14-16]. NGOs promote the environmental governance in the Mekong River, working in fields such as providing environmental information, supervision of environmental cooperation, environmental research and promoting basin countries cooperation [11]. As NGOs, if more water protection organizations and industry associations participate in important decision-making process, the decisions and policies will as a result be more transparent and practicable [14].

5. CONCLUSION

The water resources of the Mekong River should be developed as a whole. The best way to develop the Mekong river should include mutual coordination and shared interests. Although there are many problems in the Mekong region, it still has opportunity for the whole Mekong River Basin countries. In addition, riparian countries are gradually increasing cooperation concerning water resource development.

The Mekong region is one of the areas with the most substantial natural accumulations of water resources. The protection of the ecological environment is also a key focus. Drawing experience from the successful management of other country, the Mekong River Basin can have sustainable ecological development. However, the riparian countries must work closely with each other to reap the benefits. The governments of the lower Mekong Basin have promised to increase data collection efforts and to share data, improving decision making for trans-boundary water sharing in the basin. Although China and Burma are still not members of the MRC, there is increased cooperation among them. The Greater Mekong Sub-region, which includes all six riparian countries, also focuses on basin development and environmental protection. There will be more cooperation of the whole riparian state.

REFERENCES


